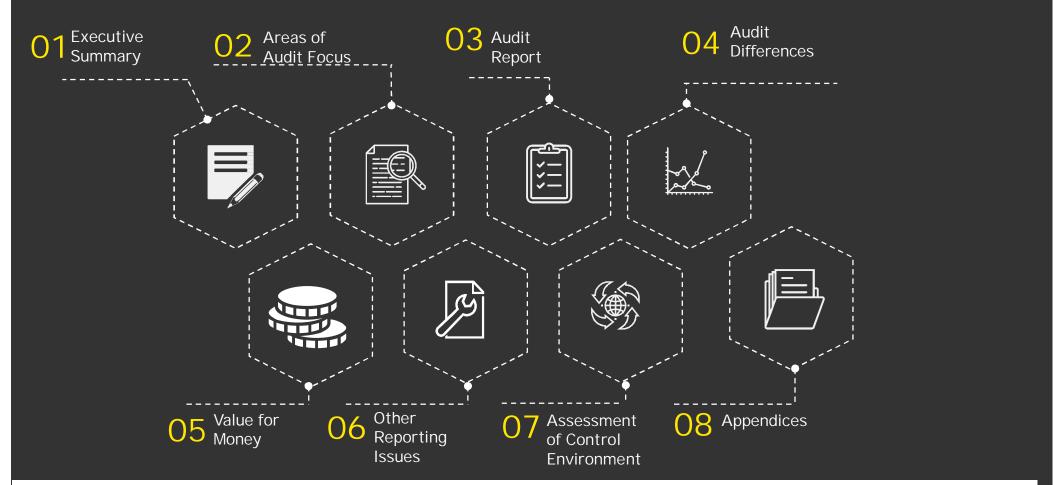


Private and Confidential 19 September 2017 Dear Performance, Audit and Governance Scrutiny Committee Members We have substantially completed our audit of East Hertfordshire District Council for the year ended 31 March 2017. Subject to concluding the outstanding matters listed in our report, we confirm that we expect to issue an unqualified audit opinion on the financial statements in the form at Section 3, before the statutory deadline of 30 September 2017. We also have no matters to report on your arrangements to secure economy, efficiency and effectiveness in your use of resources This report is intended solely for the use of the Performance, Audit and Governance Scrutiny Committee, other members of the Authority, and senior management. It should not be used for any other purpose or given to any other party without obtaining our written consent. We would like to thank your staff for their help during the engagement. We look forward to discussing with you any aspects of this report or any other issues arising from our work. Yours faithfully Debbie Hanson **Executive Director** For and on behalf of Ernst & Young LLP **United Kingdom** 

## Contents



In April 2015 Public Sector Audit Appointments Ltd (PSAA) issued "Statement of responsibilities of auditors and audited bodies". It is available from the via the PSAA website (www.PSAA.co.uk).

The Statement of responsibilities serves as the formal terms of engagement between appointed auditors and audited bodies. It summarises where the different responsibilities of auditors and audited bodies begin and end, and what is to be expected of the audited body in certain areas.

The "Terms of Appointment (updated February 2017)" issued by the PSAA sets out additional requirements that auditors must comply with, over and above those set out in the National Audit Office Code of Audit Practice (the Code) and in legislation, and covers matters of practice and procedure which are of a recurring nature..

This report is made solely to the Performance, Audit and Governance Scrutiny Committee, other members of the Authority and management of East Hertfordshire District Council in accordance with the statement of responsibilities. Our work has been undertaken so that we might state to the Performance, Audit and Governance Scrutiny Committee, other members of the Authority and management of East Hertfordshire District Council those matters we are required to state to them in this report and for no other purpose. To the fullest extent permitted by law we do not accept or assume responsibility to anyone other than the Audit Committee, other members of the Authority and management of East Hertfordshire District Council for this report or for the opinions we have formed. It should not be provided to any third-party without obtaining our written consent.





Overview of the audit

#### Scope and materiality

In our Audit Plan presented to the 3 March 2017 Audit Committee meeting, we gave you an overview of how we intended to carry out our responsibilities as your auditor. We carried out our audit in accordance with this plan.

We planned our procedures using a materiality of £1.743 million. We reassessed this using the actual year-end figures, which has decreased this amount to £1.531 million. The threshold for reporting uncorrected audit differences has decreased from £0.087 million to £0.076. The basis of our assessment of materiality has remained consistent with prior years at 2% of Gross Expenditure.

We also considered areas where misstatement at a lower level than materiality might influence the reader and developed a specific audit strategy for them. They include:

- Remuneration disclosures including any severance payments, exit packages and termination benefits. As these disclosures are considered to be of interest to users of the accounts
- Related party transactions. The accounting standard requires us to consider the disclosure from the point of materiality to either side of the transaction.
- Member's allowances. As these disclosures are considered to be of interest to users of the accounts we have tested the disclosures in sufficient detail to ensure they are correctly disclosed

#### Status of the audit

We have substantially completed our audit of East Hertfordshire District Council's financial statements for the year ended 31 March 2017 and have performed the procedures outlined in our Audit Plan. Subject to satisfactory completion of the following outstanding items we expect to issue an unqualified opinion on the Authority's financial statements in the form which appears in Section 3. However until work is complete, further amendments may arise:

- completion of work on property, plant and equipment and investment property valuations
- · completion of journals testing
- · clearance of remaining queries
- · review of the final version of the financial statements
- · completion of subsequent events review up to the date of the audit report
- receipt of the signed management representation letter.

We expect to issue the audit certificate at the same time as the audit opinion.



#### Audit differences

We identified one unadjusted audit difference in the draft financial statements. The error relates to overstatement of debtors and is an extrapolated error.

We ask that the rationale as to why this is not corrected be approved by the Performance, Audit and Governance Scrutiny Committee and included in the Letter of Representation. The projected unadjusted audit difference is £0.551 million. We agree with management's assessment that the impact is not material.

We have also identified audit differences which have been adjusted by management.

Details can be found in Section 4 Audit Differences.



#### Areas of audit focus

Our Audit Plan identified key areas of focus for our audit of East Hertfordshire District Council's financial statements. This report sets out our observations and conclusions, including our views on areas which might be conservative, and where there is potential risk and exposure. We summarise our consideration of these matters, and any others identified, in the "Key Audit Issues" section of this report.

We identified two significant risks in our Plan; the valuation of Old River Lane and the risk of management override of controls. We undertook specific audit procedures to address these risks. Our work did not identify any issues that we need to bring to your attention.

An area of audit focus which we also included in the Audit Plan was the introduction of the Expenditure and Funding Analysis and the restatement of the Comprehensive Income and Expenditure Statement and Movement in Reserves Statement. We confirmed that the disclosures are in line with the CIPFA code.

We also identified two areas in our Audit Plan where we place reliance on experts; pensions and property valuations. We have evaluated each specialist's professional competence and objectivity, considering their qualifications, experience and available resources, together with the independence of the individuals performing the work. We have also considered the work performed by the specialist and performed audit procedures to confirm we can place reliance on these experts. We have not identified any significant issues in relation to their work from our work completed today. We are still completing our procedures in relation to the Council's property asset valuations.

We ask you to review these and any other matters in this report to ensure:

- There are no other considerations or matters that could have an impact on these issues
- · You agree with the resolution of the issue
- · There are no other significant issues to be considered.

There are no matters, apart from those reported by management or disclosed in this report, which we believe should be brought to the attention of the Performance, Audit and Governance Scrutiny Committee.

#### Value for money

We have considered your arrangements to take informed decisions; deploy resources in a sustainable manner; and work with partners and other third parties. In our Audit Plan we identified the a significant risk in relation to informed decision making and partnership working regarding the development of Old River Lane.

We have completes our procedures to address this risk and have no matters to report about your arrangements to secure economy efficiency and effectiveness in your use of resources.



#### Other reporting issues

We have reviewed the information presented in the Annual Governance Statement for consistency with our knowledge of the Authority. We have no matters to report as a result of this work.

The Authority falls below the National Audit Office's threshold for us to carry out detailed procedures on the submission.

We have no other matters to report.

#### Control observations

We have adopted a fully substantive approach, so have not tested the operation of controls.

#### Independence

Please refer to Appendix B for our update on Independence. We have no independence issues to bring to your attention.





### Areas of Audit Focus

## Audit issues and approach:

Valuation of Property
Assets – Old River Lane

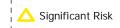
#### What are our conclusions?

Our work in this area is complete. We have no issues arising from our review of the valuation of Old River Lane.

#### What is the risk?

Valuation of property assets is a significant accounting estimate that has a material impact on the financial statements.

The Old River Lane site was purchased by the Council during 2015 and classified as an investment asset in the Council's 2015/16 accounts. The Council is continuing to develop its proposals for the use of this site and this is likely to result in changes in the classification and valuation of the asset.in 2016/17. Due to the material nature of the asset, small changes in assumptions when valuing the asset could have a material impact on the Council's financial statements.



#### What did we do?

Assessed the accounting classification of the Old River Lane site, the valuation basis that is assigned to the assets as a result and any material increases or impairments that arose during 2016/17.

Assessed and placed reliance on the work of the property valuation specialists commissioned by the Council to value the Old River Lane Site.

Used our internal valuers assessment of WHE and followed up issues raised to ensure the valuation is reasonable.

Reviewed and testing the accounting entries and disclosures made within the financial statements in relation to any revaluations or impairments.



### Areas of Audit Focus

## Audit issues and approach:

Management override

#### What are our conclusions?

We have not identified any material weaknesses in controls or evidence of material management override.

We did not identify any inappropriate journals.

We have not identified any instances of inappropriate judgements being applied.

We did not identify any inappropriately capitalised expenditure.

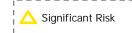
We did not identify any other transactions during our audit which appeared unusual or outside the Authority's normal course of business

#### What is the risk?

Risk of management override

As identified in ISA 240, management is in a unique position to perpetrate fraud because of its ability to manipulate accounting records directly or indirectly and to prepare fraudulent financial statements by overriding controls that otherwise seem to be operating effectively. We identify and respond to this fraud risk on every audit engagement.

For local authorities the potential for the incorrect classification of revenue spend as capital is a particular area where there is a risk of management override.



#### What did we do?

Our testing of journal entries to date has not identified adjustments which were outside of the normal course of business. All journals tested have an appropriate business rationale.

The most significant accounting estimates in the financial statements relate to the net pension liability and property valuations. We challenged the assumptions in these areas and found no indication of management bias in these estimates.

Our review and testing of capital expenditure on property, plant and equipment confirmed it met the relevant requirements to be capitalised.

During the course of our audit we did not identify any significant unusual transactions. This includes our detailed review of the adjustments through the Movement in Reserves Statement.



### Areas of Audit Focus

## Audit issues and approach: Reliance on experts

Reliance on experts

#### Reliance on experts highlighted in the Audit Plan

We identified two areas in our Audit Plan where we place reliance on experts.

In accordance with Auditing Standards, we have evaluated each specialist's professional competence and objectivity, considering their qualifications, experience and available resources, together with the independence of the individuals performing the work. We have also considered the work performed by the specialist in light of our knowledge of the Council's environment and processes and our assessment of audit risk in the particular area. As part of this work we have performed the following procedures:

- ► Analysed source data and make inquiries as to the procedures used by the expert to establish whether the source date is relevant and reliable;
- ► Assessed the reasonableness of the assumptions and methods used;
- ► Considered the appropriateness of the timing of when the specialist carried out the work;
- ▶ Assessed whether the substance of the specialist's findings are properly reflected in the financial statements.

We set out our findings in relation to the two specialists we have relied on below

#### Pension disclosures

We have assessed and are satisfied with the competency and objectivity of the Council actuaries: Hymans Robertson LLP pensions team and PwC (Consulting Actuary to the NAO) have reviewed the work of the actuaries. We challenged the significant movement in the actuarial valuation and found no indication of management bias in this estimate. We have not identified any further issues relating to this area.

#### Property valuations

We have assessed and are satisfied with the competency and objectivity of the Council valuers, Wilks Head & Eve We have undertaken appropriate audit procedures to verify and critically challenge the basis of valuation adopted by the valuer in relation to the Council's property, focusing in particular on specialist assets which are valued on a depreciated replacement costs basis. Four assets are being reviewed by our Internal Specialists. Our work in this area is continuing. We will provide an update on progress and any findings at the Performance, Audit and Governance Scrutiny Committee meeting.





## Draft audit report

#### Our opinion on the financial statements

INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF EAST HERTFORDSHIRE DISTRICT COUNCIL

Opinion on the Authority's financial statements

We have audited the financial statements of East Hertfordshire District Council for the year ended 31 March 2017 under the Local Audit and Accountability Act 2014. The financial statements comprise the:

- Movement in Reserves Statement,
- Comprehensive Income and Expenditure Statement,
- Balance Sheet,
- Cash Flow Statement.
- Collection Fund and the related notes 1 to 4
- and the related notes 1 to 40

The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17.

This report is made solely to the members of East Hertfordshire District Council, as a body, in accordance with Part 5 of the Local Audit and Accountability Act 2014 and for no other purpose, as set out in paragraph 43 of the Statement of Responsibilities of Auditors and Audited Bodies published by Public Sector Audit Appointments Limited. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Authority and the Authority's members as a body, for our audit work, for this report, or for the opinions we have formed.

Respective responsibilities of the Head of Strategic Finance and Property and auditor

As explained more fully in the Statement of the Chief Financial Officer's Responsibilities set out on page 68, the Head of Strategic Finance and Property (Chief Finance Office) is responsible for the preparation of the Statement of Accounts, which includes the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17, and for being satisfied that they give a true and fair view. Our responsibility is to audit and express an opinion on the financial statements in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards require us to comply with the Auditing Practices Board's Ethical Standards for Auditors.



#### Our opinion on the financial statements

Scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of: whether the accounting policies are appropriate to the Authority's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Head of Strategic Finance and Property; and the overall presentation of the financial statements. In addition, we read all the financial and non-financial information in the Statement of Accounts 2016/17 to identify material inconsistencies with the audited financial statements and to identify any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by us in the course of performing the audit. If we become aware of any apparent material misstatements or inconsistencies we consider the implications for our report.

Opinion on financial statements

In our opinion the financial statements:

- give a true and fair view of the financial position of East Hertfordshire District Council as at 31 March 2017 and of its expenditure and income for the year then ended; and
- have been prepared properly in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17.

Opinion on other matters

In our opinion, the information given in the Statement of Accounts 2016/17 for the financial year for which the financial statements are prepared is consistent with the financial statements.

Matters on which we report by exception

We report to you if:

- in our opinion the annual governance statement is misleading or inconsistent with other information forthcoming from the audit or our knowledge of the Council;
- we issue a report in the public interest under section 24 of the Local Audit and Accountability Act 2014;
- we make written recommendations to the audited body under Section 24 of the Local Audit and Accountability Act 2014;
- we make an application to the court for a declaration that an item of account is contrary to law under Section 28 of the Local Audit and Accountability Act 2014;
- · we issue an advisory notice under Section 29 of the Local Audit and Accountability Act 2014; or
- we make an application for judicial review under Section 31 of the Local Audit and Accountability Act 2014.

We have nothing to report in these respects



#### Our opinion on the financial statements

Conclusion on East Hertfordshire District Council's arrangements for securing economy, efficiency and effectiveness in the use of resources

#### Authority's responsibilities

The Authority is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

#### Auditor's responsibilities

We are required under Section 20(1)(c) of the Local Audit and Accountability Act 2014 to satisfy ourselves that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the National Audit Office (NAO) requires us to report to you our conclusion relating to proper arrangements.

We report if significant matters have come to our attention which prevent us from concluding that the Authority has put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

Scope of the review of arrangements for securing economy, efficiency and effectiveness in the use of resources

We have undertaken our review in accordance with the Code of Audit Practice, having regard to the guidance on the specified criterion issued by the Comptroller and Auditor General (C&AG) in November 2016, as to whether East Hertfordshire District Council had proper arrangements to ensure it took properly informed decisions and deployed resources to achieve planned and sustainable outcomes for taxpayers and local people. The Comptroller and Auditor General determined this criterion as that necessary for us to consider under the Code of Audit Practice in satisfying ourselves whether East Hertfordshire District Council put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2017.

We planned our work in accordance with the Code of Audit Practice. Based on our risk assessment, we undertook such work as we considered necessary to form a view on whether, in all significant respects, East Hertfordshire District Council had put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources.

#### Conclusion

On the basis of our work, having regard to the guidance issued by the C&AG in November 2016, we are satisfied that, in all significant respects, East Hertfordshire District Council put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2017.



#### Our opinion on the financial statements

#### Certificate

We certify that we have completed the audit of the accounts of East Hertfordshire District Council in accordance with the requirements of the Local Audit and Accountability Act 2014 and the Code of Audit Practice issued by the National Audit Office.

Debbie Hanson (senior statutory auditor) for and on behalf of Ernst & Young LLP, Appointed Auditor Luton Date:

The maintenance and integrity of the East Hertfordshire District Council web site is the responsibility of the directors; the work carried out by the auditors does not involve consideration of these matters and, accordingly, the auditors accept no responsibility for any changes that may have occurred to the financial statements since they were initially presented on the web site.

Legislation in the United Kingdom governing the preparation and dissemination of financial statements may differ from legislation in other jurisdictions.





### **Audit Differences**

### Audit differences

In any audit, we may identify misstatements between amounts we believe <u>should</u> be recorded in the financial statements and disclosures and amounts <u>actually</u> recorded. These differences are classified as 'known' or 'judgemental'. Known differences represent items that can be accurately quantified and relate to a definite set of facts or circumstances. Judgemental differences generally involve estimation and relate to facts or circumstances that are uncertain or open to interpretation.

#### Summary of adjusted differences

We highlight the following misstatements in the financial statements or disclosures identified during the audit, which have been corrected by management:

- £0.998 million reclassification between current and non-current debtors due to incorrect classification of the Local Authority Mortgage Scheme Debtor
- Removal of values from the Heritage Assets in Note 9 and confirmation that no values have been obtained from the Council's valuers or insurers to support amounts to be disclosed in the Balance Sheet. We have asked for representations on this issue in the letter of representation.
- A number of other minor disclosure errors

There was one uncorrected misstatements detailed on the next page.

### **Audit Differences**

## Audit differences (continued)

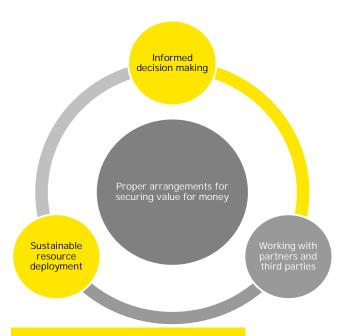
### Summary of unadjusted differences

We highlight the following misstatements in the financial statements and/or disclosures which were not corrected by management. We ask you to give a rationale as to why they have not been corrected. This should be considered and approved by the Performance, Audit and Governance Scrutiny Committee and included in the Letter of Representation:

Account 31 March 2017		comprehensive income and expenditure statement (Increase)/Decrease	Balance sheet (Decrease)/Increase
The projected error has been calculated incorrectly classified as debtors at to 2 items totalling £247,433. Cal population, this creates a projected error with management and agree	duplicate invoicing (corrected in 17/18)  ulated following the identification of items t year end. The errors in the testing related liculated on a statistical basis over the ed error of £551,213. We discussed this ed that the cost of undertaking further is a result, we accept an uncorrected teriality.		Debtors (551,213) Creditors 551,213



## Value for Money



#### Economy, efficiency and effectiveness

We must consider whether you have 'proper arrangements' to secure economy, efficiency and effectiveness in your use of resources. This is known as our value for money conclusion.

Proper arrangements are defined by statutory guidance issued by the National Audit Office. They comprise your arrangements to:

- take informed decisions;
- · deploy resources in a sustainable manner; and
- work with partners and other third parties.

In considering your proper arrangements, we use the CIPFA/SOLACE framework for local government to ensure that our assessment is made against an already existing mandatory framework which you use in documents such as your Annual Governance Statement.

#### Overall conclusion

We identified one significant risk around these arrangements related to informed decision making and partnership working regarding the Development of Old River Lane.

The table below presents our findings in response to the risk in our Audit Plan.

On the basis of the work we have undertaken and information we have provided we we therefore have no matters to report about your arrangements to secure economy, efficiency and effectiveness in your use of resources.

#### VFM risks

We are only required to determine whether there is any risk that we consider significant within the Code of Audit Practice, where risk is defined as: "A matter is significant if, in the auditor's professional view, it is reasonable to conclude that the matter would be of interest to the audited body or the wider public" Our risk assessment supports the planning of enough work to deliver a safe conclusion on your arrangements to secure value for money, and enables us to determine the nature and extent of any further work needed. If we do not identify a significant risk we do not need to carry out further work.

The table below presents the findings of our work in response to the risks areas in our Audit Plan.

What is the significant VFM risk?	What arrangements did this affect?	What are our findings?
Informed decision making and partnership working: Development of Old River Lane	Taking informed decisions	We have assessed the arrangements in place supporting the development of the site, focusing on:
The Council purchased Old River Lane for investment purposes during 2015/16. This is a substantial asset and the purchase of such a significant investment asset is outside the Council's normal course of business.  The development of the site is therefore significant project for the Council which presents challenges in terms of governance, financial and risk management as well as partnership working.		<ul> <li>Gaining an understanding of the plans for Old River Lane development</li> <li>Assessing the governance and financial and risk management arrangements in place to support key decision making</li> <li>Understanding the financial implications of the project and the key decisions being made, including the linkage between the capital programme and revenue budgeting</li> <li>Understanding how the Council is working with other bodies and partners in relation to the project</li> </ul>
Plans for the site are continuing to be developed, and decisions that the Council is making now, will impact on revenue and capital costs relating to the project, in current as well as future years.		We have not identified any issues in the review of the arrangements in place for developing this site. We will continue to review the progress of the development as decisions are made about its future.





### Other reporting issues

## Other reporting issues

#### Consistency of other information published with the financial statements, including the Annual Governance Statement

We must give an opinion on the consistency of the financial and non-financial information in the Statement of Accounts 2016/17 with the audited financial statements

We must also review the Annual Governance Statement for completeness of disclosures, consistency with other information from our work, and whether it complies with relevant guidance.

We have completed our work in these areas and have concluded that:

- Financial information in the Statement of Accounts for the year ended 31 March 2017 and published with the financial statements was consistent with the audited financial statements.
- The Annual Governance Statement is consistent with other information from our audit of the financial statements.

We therefore have no other matters to report.

#### Whole of Government Accounts

Alongside our work on the financial statements, we also review and report to the National Audit Office on your Whole of Government Accounts return. The extent of our review, and the nature of our report, is specified by the National Audit Office.

The Authority falls below the National Audit Office's threshold for us to carry out detailed procedures on the submission.



### Other reporting issues

## Other reporting issues

#### Other powers and duties

We have a duty under the Local Audit and Accountability Act 2014 to consider whether to report on any matter that comes to our attention in the course of the audit, either for the Authority to consider it or to bring it to the attention of the public (i.e. "a report in the public interest"). We did not identify any issues which required us to issue a report in the public interest.

We also have a duty to make written recommendations to the Authority, copied to the Secretary of State, and take action in accordance with our responsibilities under the Local Audit and Accountability Act 2014. We did not identify any issues.

#### Other matters

As required by ISA (UK&I) 260 and other ISAs specifying communication requirements, we must tell you significant findings from the audit and other matters if they are significant to your oversight of the Authority's financial reporting process. They include the following:

- Significant qualitative aspects of accounting practices including accounting policies, accounting estimates and financial statement disclosures;
- Any significant difficulties encountered during the audit;
- Any significant matters arising from the audit that were discussed with management;
- · Written representations we have requested;
- · Expected modifications to the audit report;
- Any other matters significant to overseeing the financial reporting process;
- · Related parties;
- · External confirmations;
- Going concern;
- Consideration of laws and regulations; and

We have no matters to report.





07

Assessment of Control Environment

### Assessment of Control Environment

### Assessment of control environment

#### Financial controls

It is the responsibility of the Authority to develop and implement systems of internal financial control and to put in place proper arrangements to monitor their adequacy and effectiveness in practice. Our responsibility as your auditor is to consider whether the Authority has put adequate arrangements in place to satisfy itself that the systems of internal financial control are both adequate and effective in practice.

As part of our audit of the financial statements, we obtained an understanding of internal control sufficient to plan our audit and determine the nature, timing and extent of testing performed. As we have adopted a fully substantive approach, we have therefore not tested the operation of controls.

Although our audit was not designed to express an opinion on the effectiveness of internal control we are required to communicate to you significant deficiencies in internal control.

We have not identified any significant deficiencies in the design or operation of an internal control that might result in a material misstatement in your financial statements of which you are not aware.





## Appendix A

# Required communications with the Performance, Audit and Governance Scrutiny Committee

There are certain communications that we must provide to the Performance, Audit and Governance Scrutiny Committee of UK clients. We have done this by:

		Our Reporting to you
Required communications	What is reported?	When and where
Terms of engagement	Confirmation by the Performance, Audit and Governance Scrutiny committee of acceptance of terms of engagement as written in the engagement letter signed by both parties.	The statement of responsibilities serves as the formal terms of engagement between the PSAA's appointed auditors and audited bodies.
Planning and audit approach	Communication of the planned scope and timing of the audit, including any limitations.	3 March 2017 Audit Plan
Significant findings from the audit	<ul> <li>Our view of the significant qualitative aspects of accounting practices including accounting policies, accounting estimates and financial statement disclosures</li> <li>Any significant difficulties encountered during the audit</li> <li>Any significant matters arising from the audit that were discussed with management</li> <li>Written representations we have requested</li> <li>Expected modifications to the audit report</li> <li>Any other matters significant to overseeing the financial reporting process</li> </ul>	19 September 2017 Audit Results Report
Going concern	<ul> <li>Events or conditions identified that may cast significant doubt on the entity's ability to continue as a going concern, including:</li> <li>Whether the events or conditions constitute a material uncertainty</li> <li>Whether the use of the going concern assumption is appropriate in the preparation and presentation of the financial statements</li> <li>The adequacy of related disclosures in the financial statements</li> </ul>	19 September 2017 Audit Results Report No conditions or events were identified, either individually or together to raise any doubt about East Hertfordshire District Council's ability to continue for the 12 months from the date of our report



		Our Reporting to you
Required communications	What is reported?	When and where
Misstatements	<ul> <li>▶ Uncorrected misstatements and their effect on our audit opinion</li> <li>▶ The effect of uncorrected misstatements related to prior periods</li> <li>▶ A request that any uncorrected misstatement be corrected</li> <li>▶ Significant corrected misstatements, in writing</li> </ul>	19 September 2017 Audit Results Report
Fraud	<ul> <li>Asking the Performance, Audit and Governance Scrutiny committee whether they have knowledge of any actual, suspected or alleged fraud affecting the Authority</li> <li>Unless all those charged with governance are involved in managing the entity, any fraud identified or information obtained indicating that a fraud may exist involving:         <ul> <li>(a) management;</li> <li>(b) employees with significant roles in internal control; or</li> <li>(c) others where the fraud results in a material misstatement in the financial statements.</li> <li>A discussion of any other matters related to fraud, relevant to Performance, Audit and Governance Scrutiny committee responsibility.</li> </ul> </li> </ul>	19 September 2017 Audit Results Report  We have asked management and those charged with governance about arrangements to prevent or detect fraud.  We have not become aware of any fraud or illegal acts during our audit.
Related parties	Significant matters arising during the audit in connection with the Authority's related parties including, where applicable:  ► Non-disclosure by management  ► Inappropriate authorisation and approval of transactions  ► Disagreement over disclosures  ► Non-compliance with laws and/or regulations  ► Difficulty in identifying the party that ultimately controls the entity	19 September 2017 Audit Results Report  Upon review of the declarations provided, there were a number of differences identified when a check was undertaken to Companies House.
Subsequent events	▶ Where appropriate, asking the Performance, Audit and Governance Scrutiny committee whether any subsequent events have occurred that might affect the financial statements.	19 September 2017 Audit Results Report  We have asked management and those charged with governance. We have no matters to report.
Other information	Where material inconsistencies are identified in other information included in the document containing the financial statements, but management refuses to make the revision.	19 September 2017 Audit Results Report We have no matters to report



## Appendix A

		Our Reporting to you
Required communications	What is reported?	When and where
External confirmations	<ul> <li>Management's refusal for us to request confirmations</li> <li>We were unable to obtain relevant and reliable audit evidence from other procedures.</li> </ul>	19 September 2017 Audit Results Report We have received all requested confirmations.
Consideration of laws and/or regulations	<ul> <li>Audit findings of non-compliance where it is material and believed to be intentional. This communication is subject to compliance with legislation on "tipping off"</li> <li>Asking the Performance, Audit and Governance Scrutiny committee about possible instances of non-compliance with laws and/or regulations that may have a material effect on the financial statements, and known to the Performance, Audit and Governance Scrutiny committee .</li> </ul>	19 September 2017 Audit Results Report We have asked management and those charged with governance. We have not identified any material instances or noncompliance with laws and regulations
Significant deficiencies in internal controls identified during the audit	► Significant deficiencies in internal controls identified during the audit.	19 September 2017 Audit Results Report We have no matters to report
Independence	Communication of all significant facts and matters that have a bearing on EY's objectivity and independence.  Communicating key elements of the audit engagement partner's consideration of independence and objectivity such as:  The principal threats  Safeguards adopted and their effectiveness  An overall assessment of threats and safeguards  Information on the firm's general policies and processes for maintaining objectivity and independence  Communications whenever significant judgments are made about threats to objectivity or independence and the appropriateness of safeguards,	3 March 2017 Audit Plan  19 September 2017 Audit Results Report



## Appendix A

		Our Reporting to you
Required communications	What is reported?	When and where
Fee Reporting	Breakdown of fee information when the audit plan is agreed Breakdown of fee information at the completion of the audit Any non-audit work	3 March 2017 Audit Plan  19 September 2017 Audit Results Report
Certification work	Summary of certification work	Certification Report - to follow once complete



## Appendix B

## Independence



We confirm that there are no changes in our assessment of independence since our confirmation in our audit planning board report dated 3 March 2017.

We complied with the APB Ethical Standards and the requirements of the PSAA's Terms of Appointment. In our professional judgement the firm is independent and the objectivity of the audit engagement partner and audit staff has not been compromised within the meaning of regulatory and professional requirements.

We consider that our independence in this context is a matter which you should review, as well as us. It is important that you and your Performance, Audit and Governance Scrutiny committee consider the facts known to you and come to a view. If you would like to discuss any matters concerning our independence, we will be pleased to do this at the meeting of the Performance, Audit and Governance Scrutiny committee on 26 September 2017.

As part of our reporting on our independence, we set out below a summary of the fees paid for the year ended 31 March 2017.

We confirm that we have not undertaken non-audit work outside the PSAA Code requirements. We have adopted the necessary safeguards in completing this work and complied with Auditor Guidance Note 1 issued by the NAO in December 2016.

Description	Final Fee 2016/17	Planned Fee 2016/17	Scale Fee 2016/17	Final Fee 2015/16
Total Audit Fee - code work	TBC	52,331	52,331	53,102
Certification of claims and returns	TBC	5,955	5,955	8,316

We have incurred additional costs in completing our audit due to some delays in receiving responses to audit queries and the need to involve out internal valuers in reviewing the valuations of a sample of the Council's property assets. We will discuss and agree this fee with management and PSAA and confirm the final fee in our Annual Audit Letter.



## Appendix C

## Accounting and regulatory update

#### Accounting update

Since the date of our last report to the Performance, Audit and Governance Scrutiny committee, new accounting standards and interpretations have been issued. The following table provides a high level summary of those that have the potential to have the most significant impact on you:

Name	Summary of key measures	Impact on East Hertfordshire District Council
IFRS 9 Financial Instruments	<ul> <li>Applicable for local authority accounts from the 2018/19 financial year and will change:</li> <li>How financial assets are classified and measured</li> <li>How the impairment of financial assets are calculated</li> <li>Financial hedge accounting</li> <li>The disclosure requirements for financial assets.</li> <li>Transitional arrangements are included within the accounting standard, however as the 2018/19 Accounting Code of Practice for Local Authorities has yet to be issued it is unclear what the impact on local authority accounting will be and whether any accounting statutory overrides will be introduced to mitigate any impact.</li> </ul>	Although some initial thoughts on the approach to adopting IFRS 9 have been issued by CIPFA, until the Code is issued and any statutory overrides are confirmed there remains some uncertainty.  However, what is clear is that the Council will have to:  Reclassify existing financial instrument assets  Remeasure and recalculate potential impairments of those assets; and  Prepare additional disclosure notes for material items  The Council is awaiting clarification of the exact requirements before investing time in the above work.



### Appendix C

IFRS 15 Revenue from Contracts with
Customers

Applicable for local authority accounts from the 2018/19 financial year. This new standard deals with accounting for all contracts with customers except:

- Leases:
- Financial instruments:
- Insurance contracts: and
- for local authorities: Council Tax and NDR income.

The key requirements of the standard cover the identification of performance obligations under customer contracts and the linking of income to the meeting of those performance obligations.

 There are transitional arrangements within the standard; however as the 2018/19 Accounting Code of Practice for Local Authorities has yet to be issued it is unclear what the impact on local authority accounting will be.

As with IFRS 9, some initial thoughts on the approach to adopting IFRS 15 have been issued by CIPFA. However, until the Code is issued there remains some uncertainty. However, what is clear is that for all material income sources from customers the Council will have to:

- Disaggregate revenue into appropriate categories
- Identify relevant performance obligations and allocate income to each
- Summarise significant judgements

The Council is awaiting clarification of the exact requirements before investing time in the above work.

#### IFRS 16 Leases

IFRS 16 will be applicable for local authority accounts from the 2019/20 financial year.

Whilst the definition of a lease remains similar to the current leasing standard; IAS 17, for local authorities who lease in a large number of assets the new standard will have a significant impact, with nearly all current leases being included on the balance sheet.

There are transitional arrangements within the standard, although as the 2019/20 Accounting Code of Practice for Local Authorities has yet to be issued it is unclear what the impact on local authority accounting will be or whether any statutory overrides will be introduced.

Until the 2019/20 Accounting Code is issued and any statutory overrides are confirmed there remains some uncertainty in this area.

However, what is clear is that the Council will need to undertake a detailed exercise to classify all of its leases and therefore must ensure that all lease arrangements are fully documented.

The Council is has yet to commence work in this area due to the timing of implementation.



## Appendix C

## Accounting and regulatory update (continued)

Name	Summary of key measures	Impact on East Hertfordshire District Council
Earlier deadline for production and audit of the financial statements from 2017/18	The Accounts and Audit Regulations 2015 introduced a significant change in statutory deadlines from the 2017/18 financial year. From that year the timetable for the preparation and approval of accounts will be brought forward with draft accounts needing to be prepared by 31 May and the publication of the audited accounts by 31 July.	These changes provide challenges for both the preparers and the auditors of the financial statements.  To prepare for this change the Council has taken some steps in 2016/17. For example it has started to critically review and amend the closedown process to achieve earlier draft accounts production.  As auditors, nationally we have:  • Issued a thought piece on early closedown  • As part of the strategic Alliance with CIPFA jointly presented accounts closedown workshops across England, Scotland and Wales  • Presented at CIPFA early closedown events and on the subject at the Local Government Accounting Conferences in July 2017  We have agreed with the Council to engage early, following the completion of the 2016/17 audit, to facilitate early substantive testing for 2017/18 and also to consider steps the Council can take, for example:  • Streamlining the Statement of Accounts removing all non-material disclosure notes  • Bringing forward the commissioning and production of key externally provided information such as IAS 19 pension information, asset valuations  • Providing training to departmental finance staff regarding the requirements and implications of earlier closedown  • Re-ordering tasks from year-end to monthly/quarterly timing, reducing year-end pressure  • Establishing and agreeing working materiality amounts with the auditors



## Management representation letter

#### Management Rep Letter

[To be prepared on the entity's letterhead]

[Date]

**Ernst & Young** 

[Address]

- This letter of representations is provided in connection with your audit of the financial statements of East Hertfordshire District Council ("the Council") for the year ended 31 March 2017. We recognise that obtaining representations from us concerning the information contained in this letter is a significant procedure in enabling you to form an opinion as to whether the financial statements give a true and fair view of the Council financial position of East Hertfordshire District Council as of 31 March 2017 and of its income and expenditure for the year then ended in accordance with CIPFA LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17.
- We understand that the purpose of your audit of our financial statements is to express an opinion thereon and that your audit was conducted in accordance with International Standards on Auditing (UK and Ireland), which involves an examination of the accounting system, internal control and related data to the extent you considered necessary in the circumstances, and is not designed to identify nor necessarily be expected to disclose all fraud, shortages, errors and other irregularities, should any exist.
- Accordingly, we make the following representations, which are true to the best of our knowledge and belief, having made such inquiries as we
  considered necessary for the purpose of appropriately informing ourselves:



## Management representation letter

#### Management Rep Letter

#### A. Financial Statements and Financial Records

- 1. We have fulfilled our responsibilities, under the relevant statutory authorities, for the preparation of the financial statements in accordance with the Accounts and Audit Regulations 2015 and CIPFA LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17.
- 2. We acknowledge, as members of management of the Council, our responsibility for the fair presentation of the financial statements. We believe the financial statements referred to above give a true and fair view of the financial position, financial performance (or results of operations) and cash flows of the Council in accordance with [the CIPFA LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17. We have approved the financial statements.
- 3. The significant accounting policies adopted in the preparation of the financial statements are appropriately described in the financial statements.
- 4. As members of management of the Council, we believe that the Council has a system of internal controls adequate to enable the preparation of accurate financial statements in accordance with the CIPFA LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17, that are free from material misstatement, whether due to fraud or error.
- 5. We believe that the effects of any unadjusted audit differences, summarised in the accompanying schedule (Appendix A), accumulated by you during the current audit and pertaining to the latest period presented are immaterial, both individually and in the aggregate, to the financial statements taken as a whole. We have not corrected these differences identified by and brought to the attention from the auditor because [specify reasons for not correcting misstatement].

#### B. Fraud

- 1. We acknowledge that we are responsible for the design, implementation and maintenance of internal controls to prevent and detect fraud.
- 2. We have disclosed to you the results of our assessment of the risk that the financial statements may be materially misstated as a result of fraud.
- 3. We have no knowledge of any fraud or suspected fraud involving management or other employees who have a significant role in the Council's internal controls over financial reporting. In addition, we have no knowledge of any fraud or suspected fraud involving other employees in which the fraud could have a material effect on the financial statements. We have no knowledge of any allegations of financial improprieties, including fraud or suspected fraud, (regardless of the source or form and including without limitation, any allegations by "whistleblowers") which could result in a misstatement of the financial statements or otherwise affect the financial reporting of the Council.



## Management representation letter

#### Management Rep Letter

#### C. Compliance with Laws and Regulations

- 1. We have disclosed to you all identified or suspected non-compliance with laws and regulations whose effects should be considered when preparing the financial statements.
- D. Information Provided and Completeness of Information and Transactions
- 1. We have provided you with:
  - Access to all information of which we are aware that is relevant to the preparation of the financial statements such as records, documentation and other matters;
  - · Additional information that you have requested from us for the purpose of the audit; and
  - Unrestricted access to persons within the entity from whom you determined it necessary to obtain audit evidence.
- 2. All material transactions have been recorded in the accounting records and are reflected in the financial statements.
- 3. We have made available to you all minutes of the meetings of the Council and Performance, Audit and Governance Scrutiny committees or summaries of actions of recent meetings for which minutes have not yet been prepared) held through the period to the most recent meeting on the following date: 26 September 2017.
- 4. We confirm the completeness of information provided regarding the identification of related parties. We have disclosed to you the identity of the Council's related parties and all related party relationships and transactions of which we are aware, including sales, purchases, loans, transfers of assets, liabilities and services, leasing arrangements, guarantees, non-monetary transactions and transactions for no consideration for the period ended, as well as related balances due to or from such parties at the period end. These transactions have been appropriately accounted for and disclosed in the financial statements.
- 5. We believe that the significant assumptions we used in making accounting estimates, including those measured at fair value, are reasonable



## Management representation letter

#### Management Rep Letter

6. We have disclosed to you, and the Council has complied with, all aspects of contractual agreements that could have a material effect on the financial statements in the event of non-compliance, including all covenants, conditions or other requirements of all outstanding debt.

#### E. Liabilities and Contingencies

- 1. All liabilities and contingencies, including those associated with guarantees, whether written or oral, have been disclosed to you and are appropriately reflected in the financial statements.
- 2. We have informed you of all outstanding and possible litigation and claims, whether or not they have been discussed with legal counsel.
- 3. We have recorded and/or disclosed, as appropriate, all liabilities related litigation and claims, both actual and contingent, and have disclosed in Note [X] to the financial statements all guarantees that we have given to third parties.

#### F. Subsequent Events

1. There have been no events subsequent to period end which require adjustment of or disclosure in the financial statements or notes thereto.

#### G. Other information

- 1. We acknowledge our responsibility for the preparation of the other information.
- 2. We confirm that the content contained within the other information is consistent with the financial statements.

#### H. Use of the Work of a Specialist

1. We agree with the findings of the specialists that we engaged to evaluate the values of the Council's land and buildings and have adequately considered the qualifications of the specialists in determining the amounts and disclosures included in the consolidated and council financial statements and the underlying accounting records. We did not give or cause any instructions to be given to the specialists with respect to the values or amounts derived in an attempt to bias their work, and we are not otherwise aware of any matters that have had an effect on the independence or objectivity of the specialists.



## Management representation letter

#### Management Rep Letter

#### I. Estimates -Property Valuations

- 1. We believe that the measurement processes, including related assumptions and models, used to determine the accounting estimate(s) have been consistently applied and are appropriate.
- 2. We confirm that the significant assumptions used in making the property valuations appropriately reflect our intent and ability to carry out specific courses of action on behalf of the entity, where relevant to the accounting estimates and disclosures.
- 3. We confirm that the disclosures made in the consolidated and council financial statements with respect to the accounting estimate(s) are complete and made in accordance with the applicable financial reporting framework.
- 4. We confirm that no adjustments are required to the accounting estimate(s) and disclosures in the consolidated and council financial statements due to subsequent events.

#### J. Retirement benefits

1. On the basis of the process established by us and having made appropriate enquiries, we are satisfied that the actuarial assumptions underlying the scheme liabilities are consistent with our knowledge of the business. All significant retirement benefits and all settlements and curtailments have been identified and properly accounted for.

#### K. Going Concern

1. We have made you aware of any issues that are relevant to the Council's ability to continue as a going concern, including significant conditions and events, our plans for future action and the feasibility of those plans.



## Management representation letter

#### Management Rep Letter

#### L. Expenditure Funding Analysis

- 1. We have reviewed the new requirements (as set out in the CIPFA LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17), in relation to the preparation of the Expenditure Funding Analysis to replace the previous segmental reporting analysis, and confirm that all required amendments to the Comprehensive Income and Expenditure Statement and Movement in Reserves Statement, as well as the requirements to prepare the Expenditure Funding Analysis and related notes have been correctly reflected in the financial statements, including retrospectively reflecting this in the financial statements.
- 2. The financial statements reflect the operating segments reported internally to the Council.

M. Heritage Assets
We confirm that we do not have values to support the assets that would be classified as Heritage Assets and therefore not included on the Balance Sheet
Yours faithfully,
Head of Strategic Finance and Property
Tread of Strategic Finance and Froperty
Chairman of the Performance, Audit and Governance Scrutiny Committee

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